









Victims and Prisoners Bill
House of Lords
Second Reading
A Briefing on Amendments to Protect Migrant Victims of Violence Against Women and Girls (VAWG)
December 2023

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Introduction and Amendments

For several years, the Government promised to introduce a law that would enshrine the rights and entitlements of victims of crime. This piece of legislation has been long awaited by those who have been victimised and organisations representing them. In March 2023, the Victims and Prisoners Bill was introduced in Parliament. According to its explanatory notes, the Bill seeks to improve victims' experiences and access to support and justice. Nevertheless, after its progress through the House of Commons, victims with insecure immigration status continue to be excluded from the reach of this piece of legislation.

Evidence suggests that migrant victims are more vulnerable to experiencing serious crime and, at the same time, less likely to receive redress. Migrant victims encounter multiple barriers to protection and safety. The immigration system and the hostile environment policy create structural obstacles to justice.

This briefing covers two main areas in immigration policy which need urgent legal reform so that migrant victims are protected from violence against women and girls (VAWG) under the Bill.

The amendments aim to achieve the following:

1. **Introduce a firewall to stop data sharing** between statutory agencies (including the police) and Immigration Enforcement to enable victims to come forward to report abuse

¹ Parliament, 2023, Victims and Prisoners Bill - Explanatory notes. Online: https://publications.parliament.uk/pa/bills/cbill/58-03/0286/en/220286en.pdf

and seek help. This amendment will be introduced via the Domestic Abuse Commissioner (DAC).

- 2. Extend the Domestic Violence Indefinite Leave to Remain (DVILR) and Destitution Domestic Violence Concession (DDVC) model for those on partner/spousal visas to all migrant victims of abuse regardless of their immigration status, to prevent them from being trapped in violent relationships due to no recourse to public funds (NRPF).
- Extend the current three-month provision to six months under the DDVC to give victims the 'breathing space' to resolve problems by seeking advice and recover from abuse, and to encourage more refuge providers to accept referrals and not turn victims away.

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Background

1. Data Sharing and the Firewall

As recognised by the Government, immigration status can be a risk factor for becoming a victim of serious crime, including violence against women and girls (VAWG)² and modern slavery³. Having control over someone's immigration status and their right to live and work in the UK allows abusers and employers to control, threaten and trap victims in abuse or exploitative working conditions.

A wealth of evidence has shown that migrant victims of crime are prevented from reporting a crime to the police and other statutory agencies due to the fear of facing immigration control action.⁴ For victims with insecure immigration status, data sharing between the police and other statutory services and the Home Office constitutes one of the most severe barriers to accessing the Criminal Justice System.

² Home Office, 2022, Domestic Abuse Statutory Guidance. Online: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/108901
5/Domestic Abuse Act 2021 Statutory Guidance.pdf

³ Home Office, 2023, Modern Slavery Statutory Guidance
https://assets.publishing.service.gov.uk/media/651e9cf17309a1000db0a8af/Modern_Slavery_Statutory_Guidance_SNI_v3-5_.pdf

⁴ C. McIlwaine, et al., 2019. The Right to be Believed: Migrant women facing Violence against Women and Girls (VAWG) in the 'hostile environment' in London. London: King's College London and Latin American Women's Rights Service. Online:

https://stepupmigrantwomenuk.files.wordpress.com/2019/05/the-right-to-be-believed-key-findings-final-1.p df

Perpetrators and exploiters often weaponise women's insecure status, telling them that if they approach the police, they will not be supported and will instead be placed at risk of detention or removal because of their legal status. Research by the Latin American Women's Rights Service (LAWRS) and the Step Up Migrant Women campaign found that 62% of migrant women had specifically been threatened in this manner by their abusers. The same research shows that 1 in 2 migrant victims with insecure immigration status do not report abuse to the police for fear of disbelief, destitution, detention and deportation. The case of David Carrick is a high-profile example of how perpetrators weaponise victims' immigration status to trap them in an abusive relationship.⁵

Migrant victims' fear of immigration control is not unjustified. Recent data obtained by the Domestic Abuse Commissioner's Office showed that all police forces in England and Wales have shared victims' data with Immigration Enforcement over three years.⁶ In 2022, a Freedom of Information (FOI) request revealed that between May 2020 and September 2022, the police shared the details of over 2,000 victims of crime with Immigration Enforcement after victims approached them to report a crime and access support. Some of these victims have been served with enforcement papers at risk of deportation.⁷

Police super-complaint on data sharing

In December 2020, the findings of the first super-complaint investigation, led by three independent police watchdogs, were published. The report concluded that data-sharing arrangements significantly harm not only victims of crime but also the public interest, as crimes are not reported and, therefore, remain unpunished. The report also confirmed that in domestic abuse cases, data-sharing with Immigration Enforcement does not constitute safeguarding. Furthermore, it recommended a review of the policy and legal framework of data sharing led by the Home Office. The Inspectorate stated that the review should conclude with the introduction of safe reporting mechanisms for all migrant victims and witnesses of crime.⁸

Despite the super-complaint findings and the recommendations, the Government rejected a firewall. Instead, it proposed introducing an Immigration Enforcement Migrant Victims Protocol, arguing that Immigration Enforcement can perform a function of pursuing enforcement action against migrant victims while simultaneously seeking to safeguard them. We wholeheartedly

⁵ P. Hill, E. Scully, 2023, Victim of police rapist David Carrick says he set SNAKES on her in twisted punishment. Online: https://www.mirror.co.uk/news/uk-news/victim-police-rapist-david-carrick-29134439

⁶ Domestic Abuse Commissioner's Office, 2023, Safety Before Status: How to ensure the Victims and Prisoners Bill meets the needs of all victims. Online:

https://domesticabusecommissioner.uk/wp-content/uploads/2023/11/FINAL-DOC_Firewall-Report_2023_V2.pdf

⁷ L. Butterfly, 2023, UK police referred sexually exploited children and victims of domestic abuse to immigration authorities. Online:

https://www.thedetail.tv/articles/uk-police-forces-referred-thousands-of-migrant-victims-of-crime-to-immigration-authorities

⁸ Safe to share? Report on Liberty and Southall Black Sisters' super-complaint on policing and immigration status. Online:

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/945314 /safe-to-share-liberty-southall-black-sisters-super-complaint-policing-immigration-status.pdf

disagree with the government's response and argue that there remains a conflict of interest at the heart of Immigration Enforcement, given that its overriding role is to enforce immigration rules and not provide a safeguarding function. Several charities working at the frontline with migrant victims of domestic abuse have raised concerns about the harms the Protocol will inflict on vulnerable migrant women.⁹

The Firewall

Since 2017, the Step Up Migrant Women campaign, led by LAWRS, has called for establishing safe reporting mechanisms in the form of a firewall to ensure the reporting of a crime and access to support is clearly separated from any form of immigration control. Cross-party Parliamentarians and Independent Commissioners such as the Domestic Abuse Commissioner, the former Victims Commissioner and the London Victims Commissioner have supported this recommendation.

The Justice Committee scrutinising the draft of the Victim's Bill recommended the introduction of a complete firewall and called for the immediate end of data-sharing between the police and the Home Office for immigration enforcement purposes.¹⁰

We support the Domestic Abuse Commissioner in their proposal for an amendment to introduce a full firewall as part of the Victims and Prisoners Bill.

Good international practice

Recognising the importance of building trust with all migrants to solve crime and prevent and address serious crime, including VAWG and modern slavery, police abroad have introduced and strengthened safe reporting mechanisms that have led to positive outcomes for their agencies, migrants, and the wider community. In the Netherlands, a firewall was introduced nationally in 2016. The policy called 'free in, free out' allows migrants with insecure status to report crimes without having the police act upon their immigration status.¹¹

Conclusion

Prioritising immigration enforcement over the human rights of migrant women prevents them from reporting VAWG and other serious crimes due to fear of being treated as criminals. The lack of safe reporting mechanisms creates a barrier for migrant women seeking support to flee violence and exploitation, putting their lives at risk and allowing perpetrators to exert abuse with impunity. A firewall will enable victims to report abuse without the fear of being arrested, imprisoned, detained and deported.

https://lawrs.org.uk/wp-content/uploads/2022/02/Joint-Response-to-Home-Office-Review_-data-sharing.pdf

https://committees.parliament.uk/publications/28831/documents/174248/default/

https://lawrs.org.uk/wp-content/uploads/2022/02/Preventing_and_addressing_abuse_and_exploitation_FI_NAL.pdf

⁹ Joint response to the "Home Office and Police data-sharing arrangements on migrant victims and witnesses of crime with insecure immigration status. Online:

House of Commons, Justice Committee, 2022. Pre-legislative scrutiny of the draft Victims Bill. Second Report of Session 2022–23. Online:

¹¹ L. Ishibashi, et al, 2021, Preventing and addressing abuse and exploitation: a guide for police and labour inspectors working with migrants. Online:

2. The SMV Pilot and lifting No Recourse to Public Funds

Last year marked 30 years of campaigning led by Southall Black Sisters (SBS) to reform immigration and no recourse to public funds (NRPF) law for victims of domestic abuse. The year also marked the anniversaries of two major reforms achieved by the campaign. These are the:

- Domestic Violence Indefinite Leave to Remain (DVILR) 2002 Rule, which was initially introduced as a concession in 1999. It gave victims of domestic abuse on partner/spousal visas the right to indefinite leave to remain in the UK.
- Destitution Domestic Violence Concession (DDVC) in 2012, which enables victims on partner/spousal visas with NRPF the right to receive benefits and social housing for three months while they regularised their stay in the UK under the DVILR.

Over the years, these reforms have assisted thousands of victims to escape domestic abuse. It is widely praised by service providers. International research also suggests that the DVILR and DDVC model is the best in the world. The model encourages victims to come forward and seek help as it gives both status and support, and there is no evidence of abuse of the immigration system.

The Unprotected

However, women on non-spousal/partner visas with NRPF and undocumented women are not eligible for the DVILR and the DDVC. They continue to face a stark choice between domestic abuse or deportation and destitution. Many are unable to even enter a women's refuge as they cannot pay their rent or living costs as they are not eligible for housing or other social security benefits. Women and their children are vulnerable to homelessness and exploitation; and can be locked in new dangerous situations or driven back to abusive relationships.

Although those with children can apply to social care for support under the Children's Act, the response of social services is often inconsistent or indifferent. In some cases, women are deterred from seeking their help as social services threaten to take children into care or return them to an abusive father or family member. Few single women are entitled to help from adult safeguarding as they may not have diagnosed clinical needs or other vulnerabilities.

Support for Migrant Victims (SMV) Pilot Scheme

In response to SBS' amendments to extend the DVILR and DDVC to all migrant victims introduced to the Domestic Abuse Bill, which had cross-party support and that of the Domestic Abuse Commissioner, the Government instead agreed to introduce the Support for Migrants Victims (SMV) pilot scheme for women with NRPF facing domestic abuse. The Government said that it needed more evidence before it could introduce any policy change. This is despite the fact that they had supported a previous pilot scheme run by SBS and funded by the Tampon

¹² Some of this information on international models has been provided by the SEREDA Project. See: https://www.birmingham.ac.uk/research/superdiversity-institute/sereda/index.aspx

Tax Fund (TTF)¹³ and several submissions made by agencies, including SBS, LAWRS, Sagety4Sisters and the Angelou Centre to the Migrant Victim's Review.¹⁴

The SMV pilot is being delivered by SBS in a UK wide partnership. It began in April 2021, and was initially extended into it's second year to end in March 2023. The Home Office recently also agreed to extend the scheme for another two years, pending a longer-term solution. These extensions to the SMV service indicate the Home Office recognise the vital importance of providing financial support to migrant women with NRPF.

The pilot, however, only pays towards victim's rent and subsistence for a period of up to 12 weeks to enable them to escape abuse and access legal advice to regularise their status and other holistic support. In the first year, the pilot assisted about 400 victims and their children. In year two, it assisted 560 victims, but we are concerned that many on non-spousal/partner visas and undocumented victims have not come forward as it does not also give them the right to settlement; although the advocacy service refers and support women to regularise their status where possible. Furthermore, although there is some flexibility, the pilot needs to pay more for longer, which indicates a need to introduce Universal Credit rates and access to benefits as well as housing under the Homelessness Act. There is also need to provide holistic wrap around support such as counselling and peer group support to help women and children overcome trauma and isolation. This support is currently mainly being provided in kind as SMV funding is insufficient to cover all of these costs.

Research and Evaluation

An independent evaluation report funded by the Home Office was published in August 2023. SBS also commissioned an independent evaluation by the Child and Woman Abuse Studies Unit (CWASU) at London Metropolitan University, which was also published in August. The findings of both evaluations show that providing financial assistance is a vital safety net, but victims do need more money for longer as the current rates are below those for Universal Credit, despite a recent rise to deal with the cost-of-living crisis. Many are still unable to access a refuge in areas where there are high rents, and instead women and children are housed in unsuitable accommodation such as bed and breakfast or hotels. Also, some refuges are reluctant to accept referrals if funding is only available for a short period, particularly in complex spousal/partner, non-spousal/partner visa and undocumented cases which may take some time to resolve. The latter evaluation recommends an extension to the DVILR and the DDVC to protect all migrant victims as well other reforms such as extending the DDVC to six months. The echoes the recommendations of the independent evaluation by the University of Warwick of the previous TTF funded pilot. 16

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R.K.Thiara, 2020, Safe and Secure; The No Recourse Fund. Report of Findings, Southall Black Sisters.
 Online: https://southallblacksisters.org.uk/news/safe-and-secure-the-no-recourse-fund-report-of-findings/
 See the Government's review below, but it should be noted that many organisations working with victims
 disputed
 their
 conclusions: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/897472
 /Migrant Victims of Domestic Abuse - Review Findings v.3. FINAL.pdf

¹⁵ https://southallblacksisters.org.uk/news/support-for-migrant-victims-fund-evaluation/

¹⁶ R.K.Thiara, 2020, Safe and Secure; The No Recourse Fund. Report of Findings, Southall Black Sisters..Online:

https://southallblacksisters.org.uk/news/safe-and-secure-the-no-recourse-fund-report-of-findings/

The DAC's social value research report published in 2022 and conducted by the London School of Economics and the Oxford Migration Observatory found that the extension of the DVILR and the DDVC model would produce major cost benefits with social gains worth of 4.0 in year one, rising to 4.3 (over £2 billion) over 10 years. It also estimated that there were potentially 32,000 victims with NRPF likely to report domestic abuse to an authority each year, and that only 7,700 of these victims are likely to access a refuge or accommodation for a short period. The DAC therefore recommends the extension of the model with benefits being available for six months.¹⁷

In July 2023, the House of Commons Women and Equalities Committee also recommended a consideration of the extension of DVILR and the DDVC.¹⁸

The Istanbul Convention

In July 2022, the Government ratified the Istanbul Convention but placed a reservation on Article 59 which gives residency rights to migrant women who face abuse from a spouse or partner. It stated the reservation was a temporary measure while they evaluated the SMV pilot scheme, after which they would reconsider the matter. However, the pilot's evaluation assesses the impact of support to victims, not the impact of providing status. While the ratification is welcome, the reservation discriminates by restricting the rights of migrant women to safety currently available to non-migrant women.

Conclusion

The evidence and experience show that victims of domestic abuse need both the right to settlement and public funds in order to come forward and be safe. These rights improve outcomes substantially in terms of leaving and reporting abuse, preventing destitution and recovering from anxiety and trauma. This is why the DVILR and the DDVC model is so effective. The number of migrant victims who would benefit are small, but significant; and with high social gains. As the Government often says, migrant victims are 'victims first and foremost' and all victims have a right to protection from domestic abuse.

3. Survivor's Voices

1.Survivor's story: Firewall Case study from Safety4Sisters

Serena* is from Pakistan and came to the UK on a student visa. Serena entered into a relationship with her partner and after just a few weeks, his behaviour started to change. He

https://committees.parliament.uk/publications/40929/documents/200424/default/

¹⁷ Domestic Abuse Commissioner, 2022, Safety before status. The solutions. Online: https://domesticabusecommissioner.uk/wp-content/uploads/2022/12/Safety-before-status-The-Solutions.pdf

¹⁸ House of Commons Women and Equalities Committee (2023) *So called honour-based abuse: Sixth Report of Session 2022-23.* Online:

¹⁹ Home Office, 2021, Domestic Abuse Act: Factsheet. Online https://homeofficemedia.blog.gov.uk/2021/04/29/domesticabuseactfactsheet/

began to subject Serena to high levels of coercive control, not allowing her to leave their home and controlling who she could see, what she could eat and how she could dress. He soon began physically assaulting Serena. The perpetrator would tell Serena that because of her immigration status no one would be willing to help her; he would regularly threaten to have the Home Office deport Serena if she tried to access support.

After 5 months of the relationship, Serena disclosed to her GP that she was being abused. Serena explained that she was terrified to report the abuse to the police, because she believed they would notify the Home Office and have her deported. The GP reassured Serena and contacted the police. Serena was taken to a police station and after waiting for over 6 hours, she was asked to provide a statement. Serena was asked by the police officer to take out her wallet and mobile phone, where the officer began looking through her cards and ID. Serena stated that she felt like she was being treated like a criminal, not as a victim of violence.

Once Serena finished giving her statement, she was taken to a hotel and told that in the morning they would take her to the Home Office. Serena was immediately terrified, and asked why this was necessary. The Officer stated that they needed to confirm her immigration status. Serena was left in the hotel without her personal items (including her phone and wallet) or any food.

Serena was picked up early the next morning by the police officer and taken to Immigration Enforcement. Serena was left alone for hours until eventually someone took her personal details and fingerprints. Serena was once again left for hours, stating that she was shaking and crying during this time, waiting for someone to deport her. After 6 hours, another person appeared, gave her papers, and told her that she was now a registered asylum seeker. Serena did not know what this meant, and no one explained it to her. Instead, she was taken to another hotel where other residents there explained what asylum meant. Serena was confused and upset that no one had asked her if this was what she wanted. Serena never heard from the police again after she provided her statement.

Serena was eventually referred to Safety4Sisters by staff at the hotel. At the point in which Serena began to access support, she was experiencing high levels of trauma not only from the violence that she experienced from the perpetrator but due to her experience with both the police and immigration enforcement.

Serena states: 'Now I think back to that time, it was a nightmare. Like one hell to another. I was alone and scared, and I felt I put myself into even more danger by talking to the police and the Home Office. I was treated like a criminal, not a victim.'

* Name has been changed to protect the woman's identity

2. Survivor's Story: NRPF

Case study from Southall Black Sisters

"I came to this country in 2018. The last four years have been the scariest and most difficult of my life. From having sleepless nights worrying about how my future will look to mentally preparing myself for my abuser's next outburst over smallest of things, I hope and pray that I can get through it if not for myself then for my children. I've become anxious and depressed throughout this process. This predicament has caused me financial as well as bodily harm.

I have so much to say, yet nothing comes out of my mouth, it's as if my mind refuses to let go. My children were constantly surrounded by extremely toxic behaviour of my husband, he would curse me all day and night, threatening to throw me out, at times he would start cursing the kids.

I was treated like a prisoner and wasn't allowed to leave the house. Always been told that "I don't know anything " or I'll get lost and it will never be safe. He duped me into believing that I would be nothing without him. When my children and I first came to the country we were denied the basic necessities such as; a bed to sleep in or blankets to keep us warm. We slept on the floor instead. The house was falling apart but he didn't care. One day the ceiling came down but thankfully my children were not in that room. I still shiver at the memory of that.

I finally left my husband when he reacted very aggressively to the news that I had found a job, that I was able to do something on my own. He started verbally and physically assaulting both my kids and me. I knew that there was no going back after this. I wonder what might have happened to me and my children if I had not decided to leave, especially as we were all in small place during Covid.

The police helped me to contact SBS after a family friend, who is British, called the police as I was too frightened to do so. I was worried that I did not have a passport to show my visa. The police listened to the British person. I told SBS about my situation and I later learnt that I was a dependant on his work visa. But later he somehow got indefinite leave to remain, but not for me or the children. It's also then I came to know about NRPF and what it means and how it works. To say I was shocked would be an understatement. Reality hit me really hard.

My husband was an immigration solicitor and he know the law and all the loopholes. I remembered his threats that nobody would help me if he threw us out of the house. That I had no rights and would be deported.

I was terrified, for myself and my kids. However SBS took me under their wing, they provided me safe place to stay, 50 quid per week. Was it enough? No, how could it be with 3 people. We were not even able to have 3 meals. All we had was instant noodles I didn't know what to do - should we eat or should we buy stuff for personal hygiene cause that was also a basic necessity. For the first 2 months kids were not able to go school. It was a nightmare. Later on SBS increased our individual grants and that's when the kids were able to get back to schooling. My son wore torn shoes or we didn't have clothes appropriate for the weather. At first, we were all in one hotel room, but later SBS managed to fund a larger place.

It wasn't easy and still is not.

It's terrible to be dismissed because you are a NRPF case, it feels inhuman. It's heart breaking to see the challenges people with NRPF face with little to no help.

It's tough for me to see where I am today or what my future holds. I cannot return to India as a divorced women – that is very shameful and women are harassed and abused. They are blamed for causing dishonour.

I'm in such a vulnerable situation that I'm constantly confused and anxious. I'm not sure how I'll be able to provide a stable future for my children and myself now. It kills me to think that in the end he will be the one with little to no harm in his life. NRPF and no rights to stay here still gives him the power to control me.

However, every morning when I wake up I tell myself that he isn't here anymore and can't hurt me today that I can walk about freely. That makes leaving my husband all worthwhile.

But women should be able to have public funds and the right to stay. My situation is no different to someone here on a spouse visa – but I do not have the same rights. We should all be protected."

Amendment Texts

Firewall amendment

"Victims of specified offences: data-sharing for immigration purposes

- (1) The Secretary of State must make arrangements for ensuring that the personal data of a victim of a crime as specified in subsection (3), that is processed for the purpose of that person requesting or receiving support or assistance related to the crime, is not used for any immigration control purpose without the consent of that person.
- (2) The Secretary of State must make arrangements for ensuring that the personal data of a witness to a crime as specified in subsection (3), that is processed for the purpose of that person giving information or evidence to assist the investigation or prosecution of the crime, is not used for any immigration control purpose without the consent of that person.
- (3) The crimes referred to in subsections (1) and (2) are-
 - (a) domestic abuse as defined by section 1 of the Domestic Abuse Act 2021,
 - (b) an offence under any of sections 2, 2A, 4 or 4A of the Protection from Harassment Act 1997 or section 42A (1) of the Criminal Justice and Police Act 2001,
 - (c) an offence under any of sections 1, 2 or 4 of the Modern Slavery Act 2015,
 - (d) an offence under Part 1 of the Sexual Offences Act 2003. or
 - (e) such other offences as may be specified in regulations made by the Secretary of State.
- (4) Paragraph 4 of Schedule 2 to the Data Protection Act 2018 shall not apply to personal data processed for the purposes of subsection (1) or (2).
- (5) For the purposes of this section, the Secretary of State must issue guidance to those persons mentioned in subsection (10) about the effect of subsections (1) and (2).
- (6) The Secretary of State may from time to time revise any guidance issued under this section.
- (7) Before issuing or revising guidance under this subsection, the Secretary of State must consult–
 - (a) the Domestic Abuse Commissioner,
 - (b) the Victims' Commissioner,
 - (c) the Independent Anti-Slavery Commissioner, and

- (d) such other persons as the Secretary of State considers appropriate.
- (8) Subsection (7) does not apply in relation to any revisions of the guidance issued under this section if the Secretary of State considers the proposed revisions of the guidance are insubstantial.
- (9) The Secretary of State must publish-
 - (a) any guidance issued under this section, and Wednesday 29 November 2023 REPORT STAGE 29
 - (b) any revisions of that guidance.
- (10) The persons mentioned in subsection (5) are—
 - (a) persons who are victims of or witnesses to the crimes in subsection (3),
 - (b) persons from whom support or assistance may be requested or received by a victim of crime in England and Wales,
 - (c) persons providing support to, or conducting investigations or prosecutions with the support of, witnesses of crime in England and Wales,
 - (d) persons exercising any function of the Secretary of State in relation to immigration, asylum or nationality and,
 - (e) persons exercising any function conferred by or by virtue of the Immigration Acts on an immigration officer.
- (11) A person exercising public functions to whom guidance issued under this section relates must have regard to it in the exercise of those functions.
- (12) For the purposes of this section—

"consent" means a freely given, specific, informed and unambiguous indication of the individual's wishes by which the individual, by a statement, signifies agreement to the processing of the personal data;

"immigration control" means the exercise of any functions of the Secretary of State and of immigration officers under the Immigration Acts within the meaning of section 61 of the UK Borders Act 2007;

"support or assistance" includes the provision of accommodation, banking services, education, employment, financial orsocial assistance, healthcare and policing services and any function of a court or prosecuting authority;

"victim", in relation to a crime, means the particular person who appears to have been affected by the crime, and their dependent, where that dependent is also affected by the crime.

No Recourse to Public Funds Amendment

"Access to services for victims with no recourse to public funds

- (1) Notwithstanding the provisions of any other enactment, a victim of domestic abuse who—
 - (a) has leave to enter or remain in the United Kingdom which is subject to a condition that they do not have recourse to public funds,
 - (b) requires leave to enter or remain in the United Kingdom but does not have it,

- (c) has leave to enter or remain in the United Kingdom given as a result of a maintenance undertaking, is entitled to be provided with services in accordance with the victims' code.
- (2) The Secretary of State may by regulations make provision that is consequential on this section.
- (3) For the purposes of this section— "domestic abuse" has the same meaning as in section 1 of the Domestic Abuse Act 2020; "victim" has the meaning given by section 1 of this Act."

Member's explanatory statement: This new clause would ensure that victims of domestic abuse who do not have recourse to public funds are still entitled to be provided with services in accordance with the victims' code